

Message Text

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SUBJECT: PAKISTANI REPORTS OF MILITARY ACTIVITY IN INDIA,
PARTICULARLY KASHMIR

REF: NEW DELHI 9242

SUMMARY: INDIA HAS USED THE HOT LINE IN WHAT IT BELIEVES
A SUCCESSFUL EFFORT TO REDUCE PAKISTANI CONCERNS ABOUT ALLEGED
INDIAN TROOP MOVEMENTS IN KASHMIR. BASED ON FURTHER CHECKS,
WE CONCLUDE THAT THE KASHMIR VALLEY IS NORMAL EXCEPT PERHAPS
FOR SOME ADDITIONAL IOLICE AND MILITARY IN SRINAGAR FOR LAST
WEEK'S CONFERENCE OF THE PLEBISCITE FRONT. INDIA HAS REIN-
FORCED ITS MILITARY PRESENCE IN THE JANNU REGION OVER THE
PAST TEN MONTHS, BUT THIS WAS COMPLETED AT LEAST SEVERAL
WEEKS AGO AND MAY HAVE BEEN SIMPLY
NORMAL MILITARY REALIGNMENT.

POLITICALLY, MRS. GANDHI AND THE KASHMIR MUSLIM LEADER,
SHEIKH ABDULLAH, HAVE MADE PROGRESS TOWARD AN ACCOMMODATION,

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BUT WE BELIEVE AT LEAST A FEW MONTHS OF HARD NEGOTIATIONS AT

A MINIMUM ARE NECESSARY TO REACH A FINAL AND FORMAL AGREEMENT.
END SUMMARY.

1. THE HOT LINE: FOREIGN MINISTRY PAKISTAN DIVISION JOINT SECRETARY ASHOK CHIB TOLD THE POLITICAL COUNSELOR JULY 12 THAT THE INDIAN ARMY DIRECTOR OF MILITARY OPERATIONS AHAD SPOKEN WITH HIS PAKISTANI COUNTERPART WITHIN THE PAST 36 HOURS IN AN EFFORT TO DIFUSE AND RELIEVE APPARENT PAKISTANI CONCERN. THE TWO OFFICERS HAD EXCHANGED VIEWS AND ASSURANCES ON THEIR RESPECTIVE MANEUVERS AND OPEARTIONS. CHIB SAID HAT THE PAKISTANI SIDE APPEARED RELIEVED AND SATISFIED AND THE INDIA BELIEVED ANY MISUNDERSTANDING HAD DEEN CLEARED UP. THE PAKISTANIS, ACCORDING TO HIM, WERE PLEASED THAT INDIA TOOK THE INITIATIVE TO HKKE THE APPROACH ON THE HOT LINE.

2. THE MILITARY SITUATION: ACCORDING TO CHIB, THE SITUATION BEGAN AT THE END OF MAY, WHEN PAKISTAN PLACED THE SIND BORDER UNDER E MILITARY "TO CONROL SMUGGLING". INDIA WAS SUSPICIOUS. THEN IN JUNE PAKISTAN CONDUCTED MANEUVERS IN THE PUNJAB ON A SOMEWHAT LARGER SCALE THAN IN THE PAST. CHIB MAINTAINED THAT THERE HAD BEEN NO MAJOR CHANGES IN INDIAN DEPLOYMENT, ALTHOUGH INDIA HAD ALSO CONDUCTED POST-SPRING HARVEST MANEUVERS AND REALIGNMENT OF FORCES. CHIB TOLD THE POLITICAL COUNSELOR THAT THE GOI BASICALLY BELIEVES THAT THE DISTRUBED AND UNEASY POLITICAL SITUATION IN PAKISTAN WAS ESSENTIALLY BEHIND THE RECENT FLURRY OF PAKISTANI PUBLIC CHARGES ABOUT KASHMIR, AFGHANISTAN AND INDIAN MILITARY BUILDUP. HE CITED THE NUMBER OF SENIOR PAKISTANI OFFICIALS, INCLUDING BHUTTO, AS DIRECTLY RELATING A LOOMING "EXTERNAL THREAT" AND KTHE IMIORTANCE OF MAINTAINING "INTERNAL UNITY" IN PAKISTAN.

JEM THE KASHMIR VALLEY: TO EXPAND ON REFTTEL, BRITISH MILITARY ADVISOR IN A TWO-WEEK VISIT TO BOTH JAMMU AND THE KASHMIR VALLEY WHICH ENDED ONLY TWO DAYS AGE FORUND EVERYTHING NORMAL. HE OBSERVED INDIAN UNITS DOWN TO THE BATTALION LEVEL. UNITS HELD RETIREMENT PARADES AND SENIOR OFFICERS WENT FISHING. NORMAL PRE-MONSOON MANEUVERS AND RESUPPLY WERE UNDERWAY. AN EMBASSY
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OBSERVER IN SRINAGAR LAST WEEK NOTED MANY ARMED POLICEMEN, AND THE BRITISH MILITARY ADVISOR OBSERVED MANY MILITARY IN THE CITIS, BUT THESE CAN BE RELATED TO THE JULY 5 TO 7 CONFERENCE OF THE PLEBISCITE FRONT.

4. JAMMU: THE COMMENTS OF THE BRITISH MILITARY ADVISOR COVER JAMMU AS WELL. HOWEVER, HIS AND OTHER OBSERVATIONS CONFIRM A REALIGNMENT OF INDIAN FORCES OVER THE PAST TEN MONTHS WHICH

HAS INCREASED INDIA'S MILIARY PRESENCE IN JAMMU. THE 10TH DIVISION MOVED FROM PATHANKOT TO AKHNUR, AND ELEMENTS)BUT NOT HQ) OF THE 39TH DIVISION TO SOMEW ERE NEAR PATHANKOT. ALSO, THE 14TH INDEPENDENT ARMORED BRIGADE HAS MOVED WITHIN THE LAST TWO MONTHS FROM AMBALA, WHERE IT HAD BEEN UNDER CANVAS, TO JAMMU.

(SWARAN SING TOLD AZIZ AHMED LAST MARCH INDIANS WERE PLANNING ON MOVING SOME UNITS FROM TENTS TO NEW CANTONMENTS IN BORDER AREA). THESE MAY BE NORMAL ADJUSTMENTS-- THE MOVE OF THE ARMORED BRIGADE MAY HAVE SIMPLY BEEN DICTATED BY THE APPROACHING MONSOON. THE MOVES WERE COMPLETED IN ANY CASE BY TWO OR THREE WEEKS AGO, IF NOT BEFORE. THEY DO GIVE HE GOI GREATER CLOUT IN JAMMU SHOULD THE HINDU MAJORITY THERE REACT VIOLENTLY TO AN ACCOMMODATION WITH SHEIKJ ABDULLAH (SEE BELOW)--BUT IT PROBABLY HAD MORE THAN ENOUGH CLOUT THERE FOR THAT PURPOSE ANYWAY.

5. OTHER INDIATIONS: AN INDIAN AIR FORCE SOURCE TOLD KOUR AIR ATTACHE JULY 12 THAT THERE WAS NOHING TO THE PAKISTANI SUSPICIONS. HE NOTED MONSOON HAD HIT KASHMIR AND THAT IT PRECLUDED GROUND OPERATIONS. THE MINISTER OF TOURISM ANNOUNCED JULY 8 THAT THE GOI HAD OPENED UP LADAKH TO INDIAN TOURISTS FOR THE FIRST TIME, A MOVE IT WOULD NOT TAKE IF IT EXPECTED OSTILITIES WITH PAKISTAN AND POSSIBLE CHINESE SUPPORT.

6. POLITICAL SITUATION IN KASHMIR: WE ARE DISPATCHING TODAY AN AIRGRAM ON IROSPECTS FOR AN AGREEMENT BETWEEN SHEIKH ABDULLAH AND MRS. GANDHI WHICH WOULD PUT HIM BACK IN POWER IN KASHMIR. IT CONCLUDED THAT, WHILE THERE HAS BEEN CONSIDERABLE PROGRESS TOWARDS ACCOMMODATION BETWEEN THE TWO AND THERE IS PROSPECT FOR FURTHER PROGRESS, WE DOUBT THAT THIS WILL RESULT IN FULL AND FORMAL AGREEMENT IN THE NEAR FUTURE.

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7. TALKS LAST YEAR BETWEEN SHEIKH ABDULLAH'S DEPUTY, MIRZA AFZAL GEG, AND MRS. GANDHI'S CONFIDANT, FORMER NEHRU UNIVERSITY VICE CHANCELLOR G. PARTHASARATHY WERE FOLLOWED RECENTLY BY NEGOTIATIONS BETWEEN SHEIKH ABDULLAH HIMSELF AND FOREIGN MINISTER SWARAN SINGH. NOW BEG AND PARTHASARATHY ARE REPORTEDLY DISCUSSING WHICH INDIAN LAWS SHOULD APPLY IN KASHMIR. THIS INDICATES THAT, WHILE SHEIKH ABDULLAH PUBLICLY DECLARES THAT THE GOI MUST AGREE TO RETURN TO THE CONSTI-TUTIONAL POSITION BEFORE HIS ARREST IN 1953 (WHEN NEW DELHI HAD BASIC RESPONSIBILITY ONLY FOR DEFENSE, COMMUNICATIONS AND FOREIGN AFFAIRS), HE IS IN FACT PREPARED TO AGREE IN ADVANCE TO EXTENSION OF GOI LAWS IN SOME OTHER AREAS. THE NEXT BEG-PARTHASARATHY MEETING IS JULY 16.

8. AT THE JULY 5-7 CONFERENCE OF THE PLEBISCITE FRONT, SHEIKH ABDULLAH'S POLITICAL ORGANIZATION, HE AND BEG WITHDREW E DEMAND FOR PLEBISCITE AND SAID OTHER METHODS OF ASCERTAINING THE WISHES OF THE PEOPLE COULD BE EXPLORED. BEG HAD SAID AS MUCH BEFORE BUT NOT TO THE PLEBISCITE FRONT, AND THIS MIGHT LEAD TO A CHANGE IN THE NAME OF THE ORGANIZATION. ABDULLAH AND BEG DECLARED THEIR DETERMINATION TO PURSUE THEIR NEGOTIATIONS WITH THE GOI BUT PROMISED TO SEEK THE APPROVAL OF THE PEOPLE OF KASHMIR FOR ANY SETTLEMENT.

9. WE HAVE NO INDICATION OF AGREEMENT YET ON SOME IMPORTANT DETAILS--HOW THE SHEIKH, THE PLEBISCITE FRONT AND THE CONGRESS PARTY IN THE STATE WILL COOPERATE AND WHETHER THE NATIONAL GOVERNMENT WILL BE ABLE TO IMPOSE PRESIDENT'S RULE ON THE STATE, FOR EXAMPLE. ALSO, AT THE PLEBISCITE FRONT CONFERENCE BOTH BEG AND ABDULLAH MENTIONED VAGUELY THE NEED TO ASSOCIATE PAKISTAN WITH A SOLUTION, WHICH UNDOUBTEDLY RANKLES WITH THE GOI. FINALLY, THE MILITANT JANA SANGH PARTY IS STRONG IN THE JAMMU PORTION OF THE STATE AND HAS ANNOUNCED ITS OPPOSITION TO ANY REVERSAL OF THE PROCESS OF INTEGRATION OF KASHMIR INTO INDIA, WHICH IS WHAT A REVERSION TOWARD THE 1953 SITUATION WOULD CONSTITUTE.

10. THE GOI IS PUTTING THE BEST LIGHT ON THE PLEBISCITE
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FRONT CONFERENCE, AND SOME JOURNALISTS IN DELHI SPECULATE THAT AGREEMENT BETWEEN SHEIKH ABDULLAH AND THE GOI IS NEAR. OUR VIEW IS THAT AGREEMENT IS POSSIBLE AND EVEN PROBABLE BUT THAT IT IS TOO SOON TO SAY THAT IT'S AROUND THE CORNER. A FEW MONTHS OF HARD NEGOTIATIONS AT A MINIMUM WILL BE NECESSARY, WE BELIEVE. THE CANADIAN DEPUTY HIGH COMMISSIONER CONCURS IN THIS CAUTIOUS CONCLUSION BASED ON THE DIVERGENCE IN VIEWS HE FOUND IN CALLS ON SHEIKH ABDULLAH AND THE (CONGRESS) CHIEF MINISTER OF THE STATE ONLY THREE WEEKS AGO.
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